

Govt. of India
Ministry of Human Resource Development
Dept. of School Education and Literacy
Mid-Day Meal Division

PAB-MDM meeting
to consider and approve AWP&B 2020-21

(Date of the meeting: 11.06.2020)



APPRAISAL NOTE
STATE: NAGALAND

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Overview: Status on Pre requisite steps required for submission of AWP&B, 2020-21

Pre-requisite step	Status
e-transfer of funds to all schools	Y
100% payment of cost of food grains made to FCI	Y
100% payment of honorarium to cook-cum-helpers through e-transfer to their bank accounts.	Y
Annual and Monthly data entry for the FY 2019-20 completed.	Annual: 94% Monthly: 94%
Automated Monitoring system operationalized for 100% schools	5%
Emergency Medical Plan is in place	Y
Action taken note on commitments given by the State Govt. during PAB Meeting of 2019-20	Y
Separate and detailed MME plan	Y
Action taken on complaints	Y

a. Main Issues from appraisal:

- 1) Despite several reminders State has not submitted the detailed proposal for repair of 932 kitchen-cum-stores sanctioned in 2019-20.
- 2) Health check-up of only 54% children carried out under RBSK, IFA tablets to 0% children, deworming tablets to only 47% children.
- 3) State has not conducted testing of food samples.
- 4) No meeting of District Level Committee headed by DM in 9 out of 11 districts.
- 5) Social Audit not conducted in any of the districts.
- 6) Only 5% schools reporting data on Automated Monitoring System.

b. Best Practices:

- 1) State Govt. conducted Mid Day Meal mela-cum-exhibition of school organic garden products for awareness generation.
- 2) Seasonal fruits are served, as per the availability, to the children along with their meals in form of community contribution.

Part-A : General Information

Introduction:

The Mid-day-Meal Scheme is a school meal programme of the Government of India designed to improve the nutritional status of school going children nationwide. The programme supplies free lunches on working days for children in primary and upper primary classes in government, government aided, local body, Education Guarantee Scheme and alternate innovative education centres, *Madarsa* and *Maqtab*s supported under Sarva Shiksha Abhiyan and National Child Labour Project schools run by the Ministry of Labour. With a view to enhancing enrolment, retention and attendance and simultaneously improving nutritional levels among children, the “*National Programme of Nutritional Support to Primary Education*” (NP-NSPE) was launched as a Centrally Sponsored Scheme on 15th August, 1995 in Nagaland and rest of the country.

In the year 2001, Mid-Day-Meal Scheme became a cooked Mid-Day-Meal Scheme under which every child in every Government and Government aided primary school was to be served a prepared Mid-Day-Meal with a minimum content of 300 calories of energy and 8-12 gram protein per day for a minimum of 200 days. The Scheme was further extended in 2002 to cover not only children studying in Government, Government aided and local body schools, but also children studying in Education Guarantee Scheme (EGS) and Alternative & Innovative Education (AIE) centres.

In October 2007, the Scheme was extended to cover children of upper primary classes (i.e. class VI to VIII) studying in 3,479 Educationally Backwards Blocks (EBBs) and the name of the Scheme was changed from ‘National Programme of Nutritional Support to Primary Education’ to ‘*National Programme of Mid Day Meal in Schools*’. The Scheme was further revised in April 2008 to extend the scheme to recognized as well as unrecognized Madarsas / Maqtab)s supported under SSA.

1. Basic Information:

(Year 2019-20)

S. No.	INDICATORS	STATUS		
		PRY	U PRY	TOTAL
1. No. of Institutions				
i)	Existing Institutions	1127	949	2076
ii)	Covered during the year	1121	946	2067
2. No. of Children				
i)	Approved by MDM-PAB	124523	39598	164121
ii)	Enrollment as on 30.9.2019	119144	40566	159710
ii)	Average No. of children availed MDM during 2019-20	115701	39811	155512
3. Coverage of children as per Quarterly Progress Report (QPR)				
i)	Average no. of children availed MDM as per QPR-1	115248	39630	154878
ii)	Average no. of children availed MDM as per QPR-2	115973	39960	155933
iii)	Average no. of children availed MDM as per QPR-3	115799	39791	155590
iv)	Average no. of children availed MDM as per QPR-4	115791	39864	155655
4. No. of Working Days				
i)	Approved for 2019-20	220	220	-
ii)	Covered during 2019-20	220	220	-
5. Per unit cooking cost Per child per day (in Rs.)				
AVERAGE UNIT COOKING COST PCPD		4.48	6.71	
State's contributions in cooking cost per child per day		0.45	0.67	

Part-B : Review of Performance in 2019 -20 (01.04.2019 to 31.03.2020)

2. Based on the information provided by the State administration in its AWP&B 2020-21, the performance during 2019-20 (01.04.2019 to 31.03.2020) was reviewed. The major issues in implementation during 2019-20 are summarized as under: -

2.0 Coverage of Institutions

Coverage in terms of No. of institutions.

Difference between Existing Vs No. of institutions covered (Achievement) -

i) PRIMARY

The number of existing institutions	= 1127
Number of institutions covered during 2019-20	= 1121 (99%)

ii) UPPER PRIMARY & UPPER PRIMARY WITH PRIMARY

The number of existing institutions	= 949
Number of institutions covered during 2019-20	= 946 (100%)

2.1 Average number of children availed MDM vis-à-vis enrolment

2.1.1 a) Primary - Coverage in terms of No. of children. Difference between Enrolment vs. Average No. of Children Availed MDM (Achievement)

Total Enrolment as on 30.09.2019	= 119144
Average number of children availed MDM during 2019-20	= 115701 (97%)

b) Upper Primary: Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Availed MDM (Achievement)

Total Enrolment as on 30.09.2019	= 40566
Average number of children availed MDM during 2019-20	= 39811 (98%)

Observations - The coverage against enrolment in primary and upper primary is above the national average of 76%.

2.1.2 Average number of children availed MDM vis-à-vis PAB-MDM approval :

a) Primary : Coverage in terms of No. of children. Difference between PAB Approval(Target) vs. Average No. of Children Availing MDM (Achievement)

The number of children approved by MDM PAB for 2019-20	= 124523
Average number of children availed MDM during 2019-20	= 115701 (93%)

b) Upper Primary: Coverage in terms of No. of children. Difference between PAB Approval (Target) Vs Average No. of Children Availing MDM (Achievement)

The number of children approved by MDM PAB for 2019-20 = 39598
Average number of children availed MDM during 2019-20 = 39811 (100%)
State has covered slightly more number of children than PAB approval in Upper Primary.

2.1.3 No. of Meals: Difference between No. of meal to be served (Target) Vs. No. of meals Served (Achievement) - PY+U PY

The number of meals to be served during 2019-20 = 363.09 lakh
The number of meals served during 2019-20 = 344.15 lakh (95%)

2.2 FOODGRAINS

2.2.1 Level of Opening Balance as on 01.04.2019:

The State had opening balance of -18.76 MTs (-0.5%) of food-grains as opening balance against the total allocation of 4076.60 MTs for 2019-20 as on 1.4.2019.

2.2.2 Level of unspent balance as on 31.12.2020:

The State level closing balance as on 31.03.2020 is 168.31 MTs (4%) against the total allocation of 4076.60 MTs.

2.2.3 Availability of Food grains: (01.04.2019 to 31.03.2020) :

State level availability as on 31.03.2020 was 99% of the total allocation.

2.2.4 Utilization of food grains:

An analysis of the utilization of food grains during the first three quarters of 2019-20 shows that State has utilized 3889.52 MTs (95%) of the allocated food grains.

2.2.5 Payment of cost of foodgrains to FCI:

The FCI has submitted bills for Rs. 122.30 lakh during 1.4.2019 to 31.03. 2020 towards cost of food grains. The State has made payment for Rs. 122.30 lakh (100%) to the FCI.

2.3 COOKING COST (PRIMARY + UPPER PRIMARY)

2.3.1 Level of Opening balance as on 01.04.2019 :

The State had reported Rs 79.70 lakh (5%) as opening balance at the beginning of the financial year 2019-20.

2.3.2 Level of closing balance as on 31.03.2020 :

The State had closing balance of Rs. 83.84 lakh (5% of allocation) towards cooking cost as on 31.03.2020.

2.3.3 Utilization of Cooking cost:

The districts should have utilized 100% of the allocation of cooking cost. State level utilization is 99.7%.

2.4 Reconciliation of utilization and performance during 2019-20 (1.4.2019 to 31.03.2020)

2.4.1 Mismatch, if any, in utilization of Food grains vis-à-vis cooking cost:

% Utilization of foodgrains	% Utilization of Cooking cost	Mis-match in % points
95%	100%	5

Ideally the percentage utilization of food grains and cooking cost should match, however in this case there is mismatch of 5 percentage points between utilization of food grains and cooking cost.

2.5 Cook-Cum-Helper (PRIMARY + UPPER PRIMARY):

PAB-MDM has approved 4695 cook-cum-helpers to be engaged during 2019-20 in the State against which the State has engaged 4623 (98%) cook-cum-helpers. The State has utilized 98% of the allocated funds for payment of honorarium to cook cum helper. The State has proposed to engage 4623 Cook-Cum-Helpers for 2020-21.

2.6 Utilization of MME

Against the allocation of Rs. 61.79 Lakh as Central Assistance towards MME funds, the State has utilized only Rs. 61.79 Lakh (100%).

2.7 Utilization of Transportation Assistance

Against the allocation of Rs.101.54 lakh as Central Assistance towards funds for Transportation Assistance the State has utilized Rs. 97.54 lakh (96%).

2.8 Construction of Kitchen-cum-stores (Reference Table -9.1.2 of Analysis Sheet)

Central assistance of Rs. 2518.96 Lakh has been released for construction of 2223 kitchen-cum-stores. As on 31.03.2020, construction has been completed for all 2223 (100%) kitchen-cum-stores. State of Nagaland was sanctioned repair of 932 kitchen-cum-stores during 2019-20. However, the State has not submitted the detailed proposal for the same resulting into non release of funds to the State Government.

2.9 Procurement of Kitchen devices (Reference Table -9.2.2 of Analysis sheet)

Central assistance of Rs. 275.13 lakh has been released towards procurement of 5503 units of kitchen devices (new + replacement) during 2006-07 to 2019-20. The State of Nagaland has reported that all 5503 (100%) units of kitchen devices have been procured.

The State was also sanctioned 1000 kitchen devices with an outlay of Rs 1585.00 Lakh, which comprises of Rs 1426.50 lakh as central share and Rs 158.50 Lakh as State share. However, the State has not submitted the detailed proposal (comprising of list of schools including UDISE codes) for the same resulting into non release of funds to the State Government.

3. Data Entry Status on the MIS Web Portal

In order to ensure smooth functioning of MDMS, Department of School Education & Literacy, MHRD has developed web based monitoring system i.e. Web based MIS in collaboration with NIC. In this web portal State/District/Block users have to make Annual and Monthly data entry. The Annual and monthly data entry status of the State as on December, 2019 is given below:-

3.1 Annual Data Entry:

The district wise annual data entry status is given below:-

S. No.	District	% Completed
1	DIMAPUR	80
2	KIPHERE	99
3	KOHIMA	100
4	LONGLENG	99
5	MOKOKCHUNG	100
6	MON	82
7	PEREN	100
8	PHEK	100
9	TUENSANG	94
10	WOKHA	97
11	ZUNHEBOTO	100
Total		94

3.2 Monthly Data Entry

S. No.	District	% Completed: Avg. (April, 2019 to March, 2020)
1	DIMAPUR	80
2	KIPHERE	99
3	KOHIMA	100
4	LONGLENG	99
5	MOKOKCHUNG	100
6	MON	82
7	PEREN	100
8	PHEK	100
9	TUENSANG	94
10	WOKHA	97
11	ZUNHEBOTO	100
Total		94

94% of schools completed monthly data entry. State is advised to complete data entry for 100 % schools for all the months.

3.3 Comparison of Data from MIS and AWP&B

State Data for AWPB 2020-21 (Data From April 2019 to March 2020)		
COMPONENT	MIS	AWP&B
Institutions	1942	2067
Working Days	219	220
Coverage of children	143433	155512
CCH engaged	3985	4623
CCH Hon. (Rs. in Lakhs)	485.95	462.30
Cooking Cost (Rs. in Lakhs)	1559.83	1741.62
Food Grains (in MTs)	5192.75	3889.52

It is evident from the table above that mismatch is observed in almost all the components. State is advised to reconcile the figures accordingly.

3.4 Automated Monitoring System

AMS has been put in place for real time monitoring of MDMS. Data on number of meals served on the particular day and reasons if meals not served is being captured from schools with no cost to school head masters/teachers. Out of 2067 schools, daily data has been reported by only 114 schools (on an average April, 2019 to March, 2020) i.e. 5% schools on Automated Monitoring System. In this regard, email alerts are being

sent to all States/UTs on daily basis from NIC server. State is advised to ensure that 100% schools report daily data on AMS on all school working days.

4. Release of funds

As per information received from the State Govt., as and when the Finance Department releases the fund, received as Central Assistance, the Department releases the funds to the Districts/Blocks through E-transfer and from the District/Blocks to the Schools/SMC`s through E-Transfer/Cheque/cash, whichever is applicable.

S. No.	Instalment	Date of receiving funds by the State	Date of receiving funds at District level	Date of receiving of funds at school level
1	Adhoc Grant (25%)	27-04-2018	03-05-2019	21-06-2019
2	Balance of 1st Instalment	28-08-2018	09-09-2019	29-10-2019
3	2nd Instalment	21-01-2019	23-12-2019	20-02-2020

6. School Nutrition Gardens

Out of 2067 schools, 936 schools in the State of Nagaland are having Nutrition Gardens and development of School Nutrition Gardens is in progress in 178 schools. State has proposed to develop nutrition gardens in 883 schools (@Rs. 5000 per school) at an estimated budget of Rs. 44.15 lakhs (Rs. 39.74 lakhs as central share and Rs. 4.42 lakhs as State share)

7. Supplementary Nutrition

The State informed that seasonal fruits are served, as per the availability, to the children along with their meals and they are sourced from the kitchen gardens or in form of community contribution. However there is no fixed frequency for the same.

8. Community Participation (Tithi Bhojan etc.)

The State has its own community participation program similar to Tithi Bhojan through which community participation and contribution is being done.

9. Monitoring Mechanism

Monitoring & supervision at the district and block levels are done by the District Education Officer & the Sub Division Education Officer and also Block Level Monitoring Officer respectively. It is required of these officers to visit schools and monitor the activities regularly. The District Officer is made to visit at least 20% to 30% of the schools within his jurisdiction in a year. The Sub Divisional Officers are asked to visit 10% of the schools within their jurisdiction so that all schools are visited in an academic year.

10. Social Audit

State has not conducted Social Audit in any of the districts during 2019-20. The State is advised to conduct social audit during 2020-21 as per prescribed guidelines.

11. Testing of meals

State has not conducted testing of meals in any of the schools as there is no accredited lab in the State. State is advised to take the services of NABL lab of any neighbouring State for food testing.

12. Tasting of Meal

Tasting of meals by the teachers as well as members from the community has been made mandatory by the State. Cooked meals before being served is tasted by the teachers, members of the SMC/PTA to ensure that the food is nutritious and safe for consumption. The members are then made to record their activities in the register maintained for Meal Served & Tasting Register. Supervision is done by the same members for the day since this duty is done by the members of the community on rotation basis.

13. Centralized Kitchens and involvement of NGOs

2 NGOs namely Eleutheros Christian Society (ECS) and Phom Community Development Society (PCDS) have been engaged for supplying meal to 23169 children, covering 293 Schools in 2 districts namely Longleng and Tuensang respectively.

14. Cooking Competition

No cooking competitions have been organized in 2019-20. State is advised to organize cooking competitions at various levels i.e. Block level, District level and State level. The expenditure for these activities may be met from MME component.

15. Capacity Building

Trainings of school teachers, cook-cum-helpers, officers and SMC members are done periodically. For the purpose of training, the state's handbook developed for MDM is utilized as the training module since it contains all the required information and the relevant formats that are to be used at all levels.

16. Contingency Plan to avoid any untoward incident

The State Education Department is in constant coordination with the Medical Department to deal with any exigency. The State also has a 108 Toll Free Number that operates 24x7 and manned by Medical Personnel. This facility has a medical team with ambulance and other related medical facilities to deal with any emergencies.

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PART-C: State Govt.'s Proposals and Recommendations of appraisal team for 2020-21

S. No.	Component	PAB Approval 2019-20	Proposal for 2020-21	Recommendations by appraisal team
1	Institutions			
1.1	Primary	1134	1127	1127
1.2	Upper Primary	921	949	949
2	Children			
2.1	Primary	124523	115973	115973
2.2	Upper Primary	37398	37660	37660
2.3	NCLP	2200	2200	2200
3	Working Days			
3.1	Primary	220	220	220
3.2	Upper Primary	220	220	220
3.3	NCLP	312	312	312
4	Cook cum Helper			
4.1	Primary	4695	4623	4623
4.2	Upper Primary			
5	Drought			
5.1	Children (Pry)	-	-	-
5.2	Children (U Pry)	-	-	-
5.3	Working days	-	-	-
5.4	Cook-cum-helpers	-	-	-
6	Non Recurring			
6.1	Kitchen-cum-Stores	Nil	-	-
6.2	Repair of kitchen-cum-stores	932	-	-
6.3	Kitchen Devices (New)	Nil	-	-
6.4	Kitchen Devices (Replacement)	1000	-	-
7	Central Assistance (Rs in Lakh)			
7.1	Regular	2300.35	2437.37	2437.37
7.2	Drought	Nil	Nil	Nil
7.3	Kitchen cum Store	Nil	-	-
7.4	Repair of kitchen-cum-stores	83.88	-	-
7.5	Kitchen Devices (new)	Nil	-	-
7.6	Kitchen Devices (Replacement)	142.65	-	-
7.7	Grand Total (total of 7.1 to 7.6)	2526.88	2437.37	2437.37

Summer Vacations

S. No.	Component	PAB Approval 2019-20	Proposal for 2020-21	Recommendations by appraisal team
1	Children (Primary)	-	119144	119144
2	Children (Upper Primary)	-	38366	38366
3	Working Days (Primary)	-	22	22
4	Working Days (Upper Primary)	-	22	22
Central Assistance (Summer Vacations (Rs. In Lakh))		-	195.06	195.06

Total Central Assistance (Regular + Summer Vacations)

Rs. In Lakh

S. No.	Component	PAB Approval 2019-20	Proposal for 2020-21	Recommendations by appraisal team
I)	Central Assistance (Regular)	2526.88	2437.37	2437.37
II)	Central Assistance (Summer Vacations)	-	195.06	195.06
Total Central Assistance (Regular + Summer vacations)		2526.88	2632.43	2632.43

State: Nagaland

QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2020-21**A. Food grains**

Sl. No.	Stage	No. of Children	Working days	Quantity (in MTs)		
				Rice	Wheat	Total
1	Primary (@ 100 gms per child per school day)	115973	220	2551.41	-	2551.41
2	U. Primary (@150 gms per child per school day)	37760	220	1246.08	-	1246.08
3	NCLP (@150 gms per child per school day)	2200	312	102.96	-	102.96
4	Drought					
4.1	Primary	Nil	Nil	Nil	Nil	Nil
4.2	Upper Primary	Nil	Nil	Nil	Nil	Nil
TOTAL		155933		3900.45		3900.45

B. Cost of Food-grains, Cooking cost, Transport Assistance, Honorarium to Cook-Cum-Helpers and Management Monitoring and Evaluation (MME)

Sl.No	Component/Norms	Amount admissible (Rs. In lakh)
Recurring		
Primary		
1	Cost of foodgrains @Rs.3000/- per MT for 2551.41MT rice	76.54
2	Cooking Cost @4.97 per day per child for 115973 children for 220 days	
2.1	Central Share @ Rs.4.47 per child/day	1140.48
2.2	Minimum mandatory State Share @ Rs. 0.50 per child/day	127.57
3	Transportation Cost @ Rs. 2491 per MT food grain (115973 x 220 days x 0.0001 MT x Rs.2491)	63.56
4	Honorarium for Cook cum Helpers (Primary and Upper Primary)	
4.1	Central Share-(4623 x Rs.900 x 10 months)	416.07
4.2	Minimum Mandatory State Share-(4623 x Rs.100 x 10 months)	46.23
5	Management Monitoring & Evaluation (MME) @ 2.7 % of the	
	i) Cost of food grains	45.81
	ii) Cooking Cost	
	iii) Cost of Transportation Cost	
	iv) Honorarium to Cook-cum-Helpers	
Total Central Share for Primary		1742.46
Upper Primary		
6	Cost of foodgrains @Rs.3000/- per MT for 1246.08 MT rice	37.38

7	Cooking Cost@7.45 per day per child for 37760 children for 220 days	
7.1	Central Share @ Rs.6.70 per child/day	556.58
7.2	Minimum mandatory State Share @ Rs.0.75 per child/day	62.30
8	<u>Transportation Cost @ Rs.2491 per MT food grain</u>	
	(37760 x 220 days x 0.00015 MT x Rs.2491)	31.04
9	Honorarium for Cook cum Helpers(Included in Primary)	
10	Management Monitoring & Evaluation (MME) @ 2.7 % of the	16.88
	i) Cost of food grains	
	ii) Cooking Cost	
	iii) Cost of Transportation Cost	
	iv) Honorarium to Cook-cum-Helpers	
Total Central Share for Upper Primary		641.88
NCLP		
11	Cost of foodgrains @Rs.3000/- per MT for 102.96 MT rice	3.09
12	Cooking Cost @Rs.7.45 per day per child for 2200 children for 312 days	
12.1	Central Share @ Rs.6.70 per child/day	45.99
12.2	Minimum mandatory State Share @ Rs.0.75 per child/day	5.15
13	<u>Transportation Cost @Rs.2491 per MT food grain</u>	
	(2200 x 312 days x 0.00015 MT x Rs.2491)	2.56
14	Management Monitoring & Evaluation (MME) @ 2.7 % of the	1.39
	i) Cost of food grains	
	ii) Cooking Cost	
	iii) Cost of Transportation Cost	
Total Central Share for NCLP		53.04
Total of Central Share (Primary + Upper Primary+ NCLP)		2437.37

C. Drought: Nil

D. Non-recurring

Sl. No.	Component	Amount admissible (Rs in Lakh)
1	Kitchen-cum-store	Nil
2	Repair of kitchen-cum-store	Nil
3	Kitchen Devices (New)	Nil
4	Kitchen Devices (Replacement)	Nil
Total Central Share (Non-recurring)		Nil

E. Requirement of Funds for Provision of MDM during summer vacations in 2020-21

Stage	Number of Children	Number of Days	Cost of Food Grains (Rs. In lakhs)	Cooking Cost (Rs. in Lakhs)		Transportation Assistance (Rs. in Lakhs)	Grand Total (Rs. In lakh)	
				Centre Share	State Share		Centre Share	State share
Primary	119144	22	7.86	117.17	13.11	6.53	131.56	13.11
Upper Primary	38366	22	3.80	56.55	6.33	3.15	63.50	6.33
Total	157510	22	11.66	173.72	19.44	9.68	195.06	19.44

F. Total Requirement of Funds for 2020-21

(Rs. in lakh)

Component		Centre Share	Minimum Mandatory State share
Recurring	Normal	2437.37	241.25
	Drought	Nil	Nil
Non- recurring		Nil	Nil
Total (A)		2437.37	241.25
Summer Vacations (B)		195.06	19.44
Grand Total (A+B)		2632.43	260.69

G. Flexi funds for new interventions:

Maximum admissible funds for flexible funds: Rs. 133.93 lakhs (Centre + State Share)

Component	Physical	Financial (Rs. In lakh)		
		Central Assistance	Min. Mandatory State Share	Total
Development of School Nutrition Gardens (SNG) @5000	SNG to be developed in 883 schools	39.74	4.42	44.15*

*This expenditure will be met from the funds available with the State (Recurring Central Assistance + State Share)

